

Inflation Targeting and Financial Stability

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Is it Time to Reconsider Inflation Targeting?

“Until [recently], the consensus view was that central banks should target inflation, and that’s pretty much all they should do.... The credit crisis has unveiled the fallacy of this hands-off view.”

— Paul DeGrauwe, 11/07

“This [inflation targeting] strategy failed in the United States.... The problems we now face are in large part due to this policy failure.”

— Axel Leijonhufvud, 5/08

“Strict inflation targeting, which ignores financial fragility, can ... increase the likelihood of a financial crisis.”

— Francesco Giavazzi and Alberto Giovannini, 7/10

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- But the crisis did not show that IT fails to achieve what it was **supposed** to achieve:
 - stabilize inflation expectations
 - allow monetary policy to be used relatively aggressively for real stabilization purposes, without requiring sacrifice of price stability
 - eliminate instability resulting from wage-price spirals triggered by commodity price shocks
 - avoid a deflationary trap, in which deflation expectations become self-fulfilling

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- The crisis did show that IT does not **insulate** a country from all possible misfortunes.
- But to the extent that a new policy framework is needed for current conditions, it is important that it not throw out what has been gained from the experience of the previous quarter-century.

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- Can IT be adapted to also cope with the macroeconomic consequences of financial instability?

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- Can IT be adapted to also cope with the macroeconomic consequences of financial instability?
- I will separately discuss two aspects of this question:
 - (1) the appropriate monetary policy **response to financial crisis**, after one occurs
 - (2) whether monetary policy can **reduce the likelihood of occurrence** of a crisis, before the next crisis occurs

Monetary Policy During Financial Distress

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 - because disruptions of the financial system affect the monetary transmission mechanism
 - in particular: **single interest rate** no longer an adequate measure of monetary conditions, when markets disrupted

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 - because disruptions of the financial system affect the monetary transmission mechanism
 - in particular: **single interest rate** no longer an adequate measure of monetary conditions, when markets disrupted
- For example, a **simple Taylor rule** provides an inadequate response to a **disturbance to credit supply**
- Cúrdia and Woodford (2010) show that an adjusted rule, that cuts the policy rate in proportion to **increases in spreads**, can be substantially better

Cúrdia-Woodford Model

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 - Two types (b, s) with heterogeneous spending opportunities
 - costly financial intermediation \Rightarrow competitive intermediaries don't lend to type b at same rate as are funded by type s

Cúrdia-Woodford Model

- Intertemporal IS relation:

$$\hat{Y}_t - g_t + s_\Omega \hat{\Omega}_t = E_t[\hat{Y}_{t+1} - g_{T+1} + s_\Omega \hat{\Omega}_{t+1}] - \bar{\sigma}[\hat{i}_t^{avg} - \pi_{t+1}],$$

where

$$\hat{i}_t^{avg} \equiv \pi_b \hat{i}_t^b + \pi_s \hat{i}_t^d$$

is an **average** of the two interest rates,

$$\hat{\Omega}_t \equiv \hat{\lambda}_t^b - \hat{\lambda}_t^s$$

measures the distortion of the **composition** of expenditure owing to credit frictions (**“financial headwinds”**),

and g_t is a composite exogenous disturbance to aggregate expenditure.

Cúrdia-Woodford Model

- Determination of the **marginal-utility gap**:

$$\hat{\Omega}_t = \hat{\omega}_t + \delta E_t \hat{\Omega}_{t+1},$$

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- Relation of \hat{i}_t^{avg} to the **policy rate**

$$\hat{i}_t^{avg} = \hat{i}_t^d + \pi_b \hat{\omega}_t$$

also depends on the credit spread

Cúrdia-Woodford Model

- Determination of the credit spread: a **supply of intermediation** function

$$\omega_t = \omega_t(L_t),$$

where L_t is the volume of real lending by intermediaries, and $\omega'_t(L) \geq 0$

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- “Purely financial disturbances” can then be introduced: exogenous shifts in the $\omega_t(L)$ schedule

Spread-Adjusted Taylor Rules

- Consider policy rules in the family

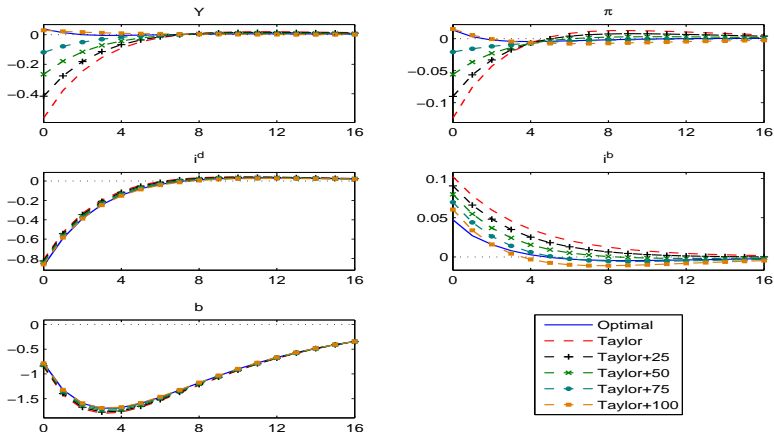
$$\hat{i}_t^d = \phi_\pi \pi_t + \phi_y \hat{Y}_t - \phi_\omega \hat{\omega}_t$$

for alternative values of the response coefficient

$$0 \leq \phi_\omega \leq 1$$

(Simple Taylor rule: case $\phi_\omega = 0$)

Spread-Adjusted Taylor Rules



Responses to financial shock, under alternative spread adjustments

Implications for IT Regimes

- Response to changing financial conditions occurs **automatically** occurs under a **forecast targeting procedure**
 - CB chooses forward path for policy rate that implies **projections for inflation and output** that satisfy a “target criterion”

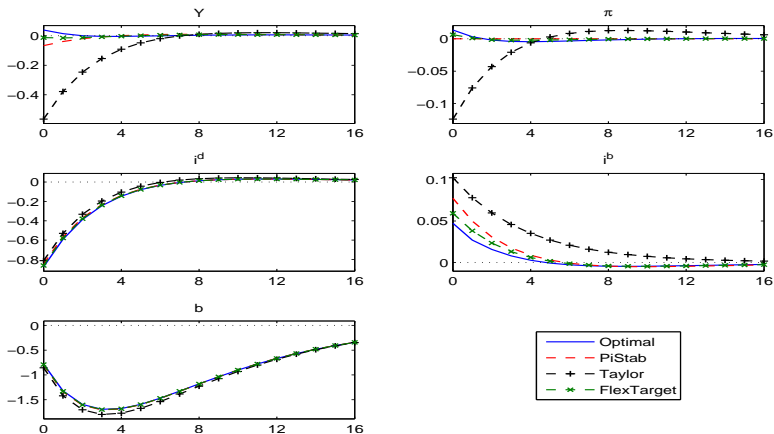
Implications for IT Regimes

- Response to changing financial conditions occurs **automatically** occurs under a **forecast targeting procedure**
 - CB chooses forward path for policy rate that implies **projections for inflation and output** that satisfy a “target criterion”
- Only necessary that CB use a **model that takes account of macro implications of credit frictions** in preparing its projections
 - may not need any change in the **target criterion**

Implications for IT Regimes

- Cúrdia and Woodford (2009) analyze optimal policy in DSGE model with credit frictions
 - commitment to **same target criterion as for model with no fin. frictions** (involving only projections of inflation, output gap) still a good approximation to optimal policy
 - even in response to purely financial disturbances

Numerical Results: Targeting Rules



Responses to financial shock, under 4 monetary policies

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- Hence a completely conventional formulation of “flexible IT” remains appropriate, under the assumptions of CW (2009)
— despite credit frictions, “financial disturbances”
- Only calls for the development of **better CB models** (that incorporate credit frictions), and accurate **indicators of financial conditions** (connected to state variables of model)
- But: this treats arrival of “financial disturbances” as **exogenous**
— what role for monetary policy in influencing their likelihood?

Monetary Policy and Crisis Prevention

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- Nor is the real issue whether assets are **overvalued**
— rather, the degree to which the positions taken by leveraged investors pose a **risk to financial stability**.
- CB role, not because better forecasters, but because individual investors may not care about **systemic risk**.

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 - making it easier for an unexpected shock to trigger crisis
 - exotic behavioral hypotheses not needed to link monetary policy and leverage: e.g., CW model
- Real issue not controlling **mis-pricing of assets**, but deterring extreme leverage, maturity transformation
 - even modest changes in short-term rates can affect incentives for highly leveraged investing, excessive short-term funding

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- But similarly, existence of other methods doesn't justify complete neglect of the issue in conduct of monetary policy
 - would only if they could **completely solve** the problem
- Of course, CBs should **support the development** of other tools to reduce risks to financial stability
 - make the conduct of monetary policy easier

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— moreover, conflict likely to be pronounced only **occasionally**, when concerns about financial stability particularly strong.

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 - Not convincing:
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 - would be undesirable **even if** no problem using monetary policy to “mop up”

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 - Not convincing:
 - distortions due to financial disruption **not limited** to difficulties in achieving inflation, output stabilization goals during the crisis (CW 2009)
 - would be undesirable **even if** no problem using monetary policy to “mop up”
 - Really need to recognize financial stability as **independent stabilization objective**

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Monetary Policy and Crisis Prevention

- It will be fortuitous if the interest rate policy that best serves traditional stabilization objectives is also always the one best for financial stability.
 - example: policy dilemma faced by the Fed in the mid-2000's
- But one can introduce a **financial stability objective** into a **flexible IT framework**
 - still provides a clear anchor for **medium-term inflation expectations**
 - financial stability considerations only affect the **near-term transition path** to that invariant medium-run inflation rate

A Simple Model

(Simplified version of Cúrdia-Woodford 2009)

- Aggregate supply: NKPC

$$\pi_t = \kappa y_t + \beta E_t \pi_{t+1} + u_t$$

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where $\Omega_t =$ **marginal-utility gap** between credit-constrained and unconstrained purchasers

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- measures distortion in allocation of expenditure due to credit frictions
- in CW, also corresponds to a **credit spread** between long-term bond yields

A Simple Model

- Evolution of $\{\Omega_t\}$: assume a two-state **Markov-switching** model:
 - low-credit-spread (normal) state $\underline{\Omega}$
 - high-credit-spread (crisis) state $\bar{\Omega}$

$$\bar{\Omega} \Rightarrow \underline{\Omega} \quad \text{with prob. } 1 - \delta$$

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- Dynamics of $\{L_t\}$:

$$L_t = \gamma L_{t-1} + \xi y_t$$

with $0 < \gamma < 1$, $\xi > 0$

A Simple Model

- Policy objective: minimize loss function

$$E \sum_{t=0}^{\infty} \beta^t \{ \pi_t^2 + \lambda_y y_t^2 + \lambda_{\Omega} \Omega_t^2 \}$$

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- Additional term represents loss from inefficient composition of expenditure due to credit frictions
 - micro-foundations in CW 2009
 - provides a reason to wish to reduce incidence of financial crises

Observations

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 - **discretionary** policy sub-optimal, can be improved by suitable policy **commitment**
 - because policy trade-off depends on **expectations**
 - Crucial aspect of expectations that commitment should seek to modify: **expected inflation**

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- Then $\{\Omega_t\}$ is an **exogenous** process
 - only terms in loss function that policy can effect are the **conventional** objectives: inflation, output-gap stabilization
- Moreover, trade-off between these two objectives implied by structural relations is same as in basic NK model
 - additional IS terms affect **path of policy rate** required to achieve targets, but **not** the achievable paths of inflation, output

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 - More generally, under optimal policy, should satisfy **target criterion**

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at all times (“**flexible inflation targeting**”), where

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- Target criterion can alternatively be expressed in **price level** form:

$$p_t + \varphi_y y_t = p^*$$

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- In this case, not necessary to project any **financial** variables
 - these must, however, be monitored in order to produce accurate projections for inflation, output
- Essentially, the reason for the findings of CW (2009), when they abstract from endogeneity of financial distress

Optimal Policy with Endogenous Financial Distress

- When crises are endogenous, optimal policy commitment still equivalent to satisfaction of a target criterion

— but this is now of the more general form

$$p_t + \varphi_y y_t + \varphi_X E_t \sum_{T=t}^{\infty} (\beta\gamma)^{T-t} X_T = p^*$$

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— X_t is the rate at which the expected loss from financial crisis increases per unit increase in leverage:

$$X_t \equiv \phi'(L_t) \cdot E_t \Delta V_{t+1}$$

where ΔV_{t+1} is the increase in the continuation loss from occurrence of a crisis in period $t + 1$.

Optimal Policy with Endogenous Financial Distress

- Implementation through a **forecast targeting** procedure:
 - simply necessary to produce **projections of the path of X** under contemplated forward paths for policy, alongside projections of inflation and output gap
 - target criterion now involves **all three** projections

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- Implementation through a **forecast targeting** procedure:
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 - target criterion now involves **all three** projections
- If $\phi(L)$ is strictly convex, $\phi'(L_t)$ is an **increasing function of current leverage**
 - but need not be a **linear** function of leverage: may be negligible until leverage above some threshold
 - and X_t also depends on the (time-varying) degree of **damage** that an increase in credit spreads will cause

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 - what matters for the target criterion is **leverage** of intermediaries, not credit as such
 - not **solely** a leverage target: target criterion still involves price level, output gap
 - what matters is **marginal crisis risk**, rather than leverage as such
 - except when there **is** nontrivial marginal crisis risk, procedure essentially reduces to conventional formulation of flexible IT

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- But requires significant reformulation of the “second pillar”:
 - the point should not be to assess **long-run risks to price stability** — rather, risks to **financial stability**
 - the focus should not be on **money growth**, and on “components and counterparts” only to produce “corrected” M3 measure, — rather, on warning signs of **systemic risk** (leverage, maturity transformation, correlation of risks, ...)

Is Price Stability Sacrificed?

- Note this proposal maintains a commitment to a well-defined **medium-run inflation target**
 - in fact, the target criterion implies that the **long-run price level** should never change as a result of shocks
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 - including variations in crisis risk, or occurrence of crises
- Inflation should be allowed to **undershoot** normal target in a period of elevated marginal crisis risk
 - but there should be a commitment to **make up the insufficient inflation later**, so that the long-run price level is unaffected
 - credible commitment of this kind would eliminate risk of deflationary spiral

Conclusions

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Conclusions

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 - role of financial conditions in inflation, output determination
 - effects of monetary policy on risk of financial instability
- This will require a new research program, to make the relationships sketched above quantitative
- But does not require change in fundamental structure of forecast targeting, or abandonment of commitment to quantitative definition of medium-run price stability